

"Risk Management allows us to operate successfully in high risk environments. Leaders at every level have the responsibility to identify hazards, to take measures to reduce or eliminate hazards, and then to accept risk only to the point that the benefits outweigh the potential costs."  
 - Chief of Staff, Army, July 1995



U.S. ARMY SAFETY CENTER

# FORCE XXI

OPERATIONAL

FRAMEWORK

## Commander and Staff Risk Management Booklet

"Historically, more casualties occur in combat due to accidents than from enemy action."  
 FM 25-101, September 1990

"Safety is a component of protection."  
 FM 100-6, June 1993

"Risk Management is the Army's principal risk-reduction process to protect the force. Our goal is to make risk management a routine part of planning and executing operational missions."  
 Chief of Staff, Army, July 1995

## Risk Management Process

Risk Management is the process of identifying and controlling hazards to protect the force. It is applicable to any mission and environment. The five (5) steps are:

1. **IDENTIFY HAZARDS** - Identify hazards to the force. Consider all aspects of current and future situations, environment, and known historical problem areas.
2. **ASSESS HAZARDS** - Assess hazards to determine risks. Assess the impact of each hazard in terms of potential loss and cost based on probability and severity.
3. **DEVELOP CONTROLS & MAKE RISK DECISION** - Develop control measures that eliminate the hazard or reduce its risk. As control measures are developed, risks are re-evaluated until all risks are reduced to a level where benefits outweigh potential cost.
4. **IMPLEMENT CONTROLS** - Put controls in place that eliminate the hazards or reduce their risks.
5. **SUPERVISE AND EVALUATE** - Enforce standards and controls. Evaluate the effectiveness of controls and adjust / update as necessary.

## Risk Management Assessment Success Criteria

	Sustain	Improve
<ul style="list-style-type: none"> <li>Identified the most important hazards.</li> <li>Available basis for each METT-T factor gathered and considered?</li> <li>Hazards (enemy and accident) most likely to result in loss of combat power identified?</li> <li>Assessed risk level of each hazard.</li> <li>Valid method/tool used to assess initial risk level?</li> <li>Developed appropriate control options and determined residual risk.</li> <li>Each control addressed hazard (essence)?</li> <li>Residual risk level realistic for each hazard?</li> <li>Valid method/tool used to determine the residual risk level for each COA?</li> <li>Residual risk level for each COA entered on decision matrix?</li> <li>Made risk decision for selected COA.</li> <li>Valid procedure/guidance used for determining risk decision.</li> <li>Identified risk controls clearly communicated to responsible unit/leadership?</li> <li>Controls integrated into appropriate paragraphs and written as the OPORD/FRAGO and releasable?</li> <li>Implemented and enforced controls.</li> <li>Effective methods used to supervise / enforce controls?</li> </ul>		



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# Need to Risk Manage a METT-I Hazard

Hazards not adequately controlled are likely to cause loss of combat power. Answer the following questions about each hazard to determine if it is adequately controlled. If not, hazard needs to be risk managed.

Support	Ademquate? Yes No
<ul style="list-style-type: none"> <li>Is target/element/visibility/position of support adequately controlled hazard?</li> <li>Personnel</li> <li>Supplies</li> <li>Medical</li> <li>Specialized Equipment</li> </ul>	
<ul style="list-style-type: none"> <li>Is guidance procedure adequately clear/feasible/specific to control hazard?</li> </ul>	
<ul style="list-style-type: none"> <li>Is being adequately brought up recent to control hazard?</li> </ul>	
<ul style="list-style-type: none"> <li>Is leadership ready, willing, and able to enforce strictures required to control hazard?</li> <li>Is unit performance and control sufficiently effective to control hazard?</li> </ul>	

If all "yes", no further action required (subject to commander's risk guidance). If one or more "no", risk manage this hazard

# Recommended Risk Management Responsibilities\*

- Commander (Overall)
  - Provide risk guidance.
  - Select hazard control options.
  - Make risk decision for COA.
  - Enforce and evaluate controls.
- CoS (XO) (Staff Supervision)
  - Supervise risk management integration across entire staff.
  - Ensure hazards and controls integrated into plans and orders.
  - Ensure staff monitors and enforces controls during execution.
- Staff Officers (Functional Area)
  - Identify hazards most likely to result in loss of combat power.
  - Develop control options that address reasons for hazards.
  - Integrate hazards and selected controls into functional area paragraphs, graphics, and annexes of OPORD.
- Safety Officer (Coordination)
  - Assist commander and staff with risk management integration during mission planning, execution and assessment.
  - Collect hazards and controls identified by staff; use to prepare risk assessment and control measures for all operations (see page 5).
  - Coordinate staff risk management and make recommendations to G3/S3.

\* Consistent with FM 101-51, 31 May 1997.

# Worksheet Instructions

1. Mission/Task/Conduct Delectable Attack

2. DTG Begin 111200Z099

3. Date Prepared: 11 Nov 99

4. Prepared By: MAJ / LAST NAME / POSITION

5. Hazards

HAZARD	IDENTIFY HAZARDS	ASSESS HAZARDS	DEVELOP CONTROLS & MAKE RISK DECISION	IMPLEMENT CONTROLS	SUPERVISE & EVALUATE
1. Receipt of Mission	X				
2. Mission Analysis	X	X			
3. COA Development	X	X	X		
4. COA Analysis	X	X	X		
5. COA Comparison (War Game)			X		
6. COA Approval				X	
7. Orders Production					X
8. Rehearsal		X	X	X	X
9. Execution & Assessment		X	X	X	X

6. Assess hazard - Determine risk of each hazard in block 5, remaining, assuming the controls are implemented. Enter the level of residual risk for each hazard in block 5.

7. Develop controls - Develop one or more controls to eliminate each hazard or reduce its risk. Controls should address the hazard needs to be risk managed (see page 7). Enter controls in block 7.

8. Enter risk level of each hazard in block 8.

9. Determine residual risk - For each hazard, use the risk assessment matrix (see page 8) to determine the level of risk.

10. Make risk decision - Commander selects COA and decides to accept or not accept the COA's risk level as a criterion on which to base the highest residual risk. Enter residual risk level of each COA as a criterion on which to base the risk decision.

11. Implement controls - In block 11, enter how each control will be put into effect (communicated to the personnel who will execute them).

12. Monitor - For example: OPORD (see page 9), PBA/GO, TACSO, and checkers make it happen.

13. Supervisor - In block 12, enter how each control will be monitored/checked to ensure it is implemented. For example: Command and control development (see page 9) and report during AAR.

14. Evaluate - Change the control, change the control, or change a different control (see page 9) and report during AAR.

# Risk Management in OPORD Examples

Commander's Guidance:

In the Assault Phase, RAS teams, FOXs and Engineers will be operating well in front of the task force marking lanes for bypass. Ensure positive identification is made before any engagement.

Coordinating instructions:

12. Due to the restrictive terrain, I am establishing a probable line of deployment (PLD) short of suspected enemy positions. MP teams will be positioned on the near side of the breach site for near side recognition. Ensure visual recognition signals are displayed where MPs can see them.

14. Additional Engineer assets have been requested from Corps. If they become available they will remain under division control.

15. Due to shortages in the Engineer MOSs, cross train any available personnel in expedient obstacle reduction techniques.

19. All available FOX vehicles will be attached to the lead task force. An additional Engineer platoon will be attached to the lead task force. An additional Engineer platoon will have an on order mission to support the lead task force at the request of the task force commander.

21. Prior to LD go to MOPP level 2. Be prepared to execute MOPP 3 or 4 with little prior notification. Recent use of non-persistent chemical agents indicates a THREAT willingness to contaminate the battlefield.

25. Modify your existing work/rest plans to ensure that all soldiers are able to get 4 hours sleep before LD time.

# Risk Management Definition of Terms

<b>Hazard</b>	Any real or potential condition that can cause injury, illness, or death of personnel or damage to or loss of equipment, property, or mission degradation.
<b>Risk</b>	Chance of hazard or bad consequences: exposure to chance of injury or loss. Risk level is expressed in terms of hazard probability and severity.
<b>Exposure</b>	The frequency and length of time subjected to a hazard.
<b>Probability</b>	The likelihood that an event will occur.
<b>Severity</b>	The expected consequence of an event in terms of injury, property damage, or other mission-critical factors (loss of combat power, adverse publicity, etc.) that could occur.
<b>Controls</b>	Actions taken to eliminate hazards or reduce their risks.
<b>Risk Assessment</b>	The identification and assessment of hazards (first 2 steps of risk-management process).
<b>Residual Risk</b>	The level of risk remaining after controls have been identified and selected for hazards that may result in loss of combat power. Controls are acceptable if the residual risk is at an acceptable level or until it cannot be practically reduced further.
<b>Risk Decision</b>	The decision to accept or not accept the (risks) associated with an action, made by the commander, leader, or individual responsible for performing that action.

# Risk Management Integrated into the Military Decision Making Process

Military Decision Making Process*	Identify Hazards	Assess Hazards	Develop Controls & Make Risk Decision	Implement Controls	Supervise & Evaluate
1. Receipt of Mission	X				
2. Mission Analysis	X	X			
3. COA Development	X	X	X		
4. COA Analysis	X	X	X		
5. COA Comparison (War Game)			X		
6. COA Approval				X	
7. Orders Production					X
8. Rehearsal		X	X	X	X
9. Execution & Assessment		X	X	X	X

\* FM 101-51, 31 May 1997

# Risk Assessment Matrix for Individual Hazard

SEVERITY	PROBABILITY			
	Frequent	Occasional	Seldom	Unlikely
Catastrophic	E	H	H	M
Critical	E	H	M	L
Marginal	H	M	M	L
Negligible	M	L	L	L

Risk Level: E-Extremely High, H-High, M-Moderate, L-Low

**PROBABILITY** - The likelihood that an event will occur.

**FREQUENT** - Occurs often, continuously experienced.

**LIKELY** - Occurs several times.

**OCCASIONAL** - Occurs sporadically.

**SELDOM** - Unlikely, but could occur at some time.

**UNLIKELY** - Can assume it will not occur.

**SEVERITY** - The expected consequence of an event in terms of degree of injury, property damage, or other mission-impairing factors.

**CATASTROPHIC** - Death or permanent total disability, system loss, major damage, significant property damage, mission failure.

**CRITICAL** - Permanent partial disability, temporary total disability in excess of 3 months, major system damage, significant property damage, significant mission degradation.

**MARGINAL** - Minor injury, lost workday accident, minor system damage, minor property damage, some mission degradation.

**NEGLECTIBLE** - First aid or minor medical treatment, minor system impairment, little/no impact on mission accomplishment.